

## Message Text

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ACTION IO-13

INFO OCT-01 AF-08 ARA-06 EA-07 EUR-12 NEA-10 ISO-00

CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 USIA-06 DHA-02 /105 W

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R 171800Z SEP 76

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC 7888

INFO USMISSION USUN NY

C O N F I D E N T I A L SECTION 1 OF 2 BRASILIA 8062

E. O. 11652: GDS

TAGS: PFOR, UN

SUBJECT: PRE-31ST UNGA CONSULTATIONS

REFS: A. 220772, B. 220773; C. BRASILIA 7804, D. CARACAS 9583

1. SUMMARY: EMBOFF CALLED ON CHIEF FOREIGN MINISTRY'S UN DIVISION (AZAMBUJA) SEPT 14 TO CONSULT ON ISSUES LIKELY TO BE RAISED DURING 31ST UNGA (REFTELS A AND B). BRAZILIAN RESPONSE WAS GENERALLY ALONG LINES OF AUGUST CONSULTATIONS HERE WITH ASST SEC LEWIS (REFTEL D). GOB GENERALLY SUPPORTS OR PARALLELS US POSITIONS ON UN BUDGET, RESTRUCTURING, EXTERNAL EVALUATION MECHANISM, CYPRUS, WESTERN SAHARA AND MIDDLE EAST PEACE. RE INDICAN OCEAN PEACE ZONE AND UNRWA FINANCING GOB SEEMS SYMPATHETIC BUT MAY HAVE PROBLEMS SUPPORTING US POSITION. RE KOREA (REFTEL C) SPECIAL GA ON KISARMAMENT, ZIONISM/RACISM, HUMAN RIGHTS AND SOUTH AFRICA WE HAVE DIVERGENT, BUT NOT TOTALLY IRRECONCILABLE VIEWS. BRAZILIANS CLEARLY VIEW UN AS MECHANISM FOR ABSORBING THIRD WORLD RHETORIC AND WRATH. OVERRIDING IMPRESSION ONCE AGAIN IS GOB WILL AVOID TAKING LEAD IN UNGA ON ANY ISSUE. END SUMMARY.

2. GOB POSITIONS ON ISSUES IN REFTELS A AND B ARE SUMMARIZED BELOW:

3. KOREA: OUR REPRESENTATIONS OF LAST WEEK (REFTEL C)

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HAVE BEEN PASSED TO HIGHER ECHELON IN MINISTRY. SOUNDINGS

ARE NOT ENCOURAGING RE CHANGE FROM LAST YEAR'S POSITION.

4. UN BUDGET, RESTRUCTURING AND EXTERNAL EVALUATION MECHANISM. GOB IS SYMPATHETIC TO US POSITIONS AND WILL SUPPORT OUR EFFORTS TO RATIONALIZE, STREAMLINE, ECONOMIZE IN UN ECONOMIC AND SOCIAL SECTORS. AZAMBUJA SPECIFICALLY MENTIONED GOB SUPPORT FOR JOINT INSPECTION UNIT (JIU) MANDATE. POSSIBLE AREA OF DIFFERENCE IS ON QUESTION OF SALARY LEVELS. GOB BELIEVES THAT WITH UPSWING IN GLOBAL ECONOMIC RECOVERY UN MAY NEED TO PAY HIGHER SALARIES TO LURE QUALIFIED PERSONNEL FROM PRIVATE SECTOR.

5. CYPRUS. GOB ALSO BELIEVES LOW KEY DEBATE ESSENTIAL AND SUPPORTS ROLE OF SECGEN IN EFFORTS TO PROMOTE ACCEPTABLE SETTLEMENT. AZAMBUJA INDICATED GOB FAVORED COMPROMISES AS IN PAST WHICH PERMITTED DEBATE TO BE TRANSFERRED TO COMMITTEE IN ORDER THAT TURK CYPRIOTS COULD BE HEARD. GOB WILL NOT SUPPORT MAKARIOS RESOLUTION CALLING FOR WITHDRAWAL OF ALL FOREIGN MILITARY FORCES FROM ISLAND.

6. WESTERN SAHARA. PROBLEM IS TOUGH ONE FOR BRAZILIANS WHO DESIRE GOOD RELATIONS WITH ALL THREE STATES INVOLVED. AZAMBUJA INDICATED GOB WOULD FIND IT DIFFICULT TO DECIDE WHICH SIDE TO SUPPORT. GOB BASICALLY SUPPORTS ANY EFFORT TO RESOLVE PROBLEM PEACEFULLY.

7. MIDDLE EAST PEACE. GOB AGREES WITH TALKING POINTS INDICATED I REFTTEL A AND SEES NOTHING TO BE GAINED BY USELESS GESTURES IN GA WHICH COMPLICATE SERIOUS NEGOTIATIONS. AZAMBUJA, WHO WAS OBSERVER AT NAC, INDICATED ARABS WERE DIVIDED ON MIDDLE EAST QUESTION AT COLOMBO. HE DOUBTED ARABS WOULD PURSUE UNITED CONFRONTATIONAL LINE IN GA RE MIDDLE EAST SETTLEMENT. LIKEWISE HE DOUBTED LEBANESE SITUATION WOULD BE DEBATED, EVEN IN HUMANITARIAN TERMS. IN AN INTERESTING ASIDE, AZAMBUJA CLAIMED ARABS WOULD DETOUR AROUND HUMANITARIAN ISSUE BECAUSE DEBATE WOULD BRING OUT THAT ISRAELIS WERE EXTREMELY ACTIVE IN SOUTHERN LEBANON WITH WAR RELIEF FOR ARABS THERE.

8. UNRWA FINANCING. GOB IS SYMPATHETIC TO NEEDS OF  
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REFUGEES AND AGREED WAR AN INFLATIN HAVE COMPLICATED BUDGET PROBLEM. AZAMBUJA SAID HE PERSONALLY WAS FIGHTING TO SUSTAIN PRESENT LEVEL OF GOB CONTRIBUTION IN FACE OF BELT TIGHTENING, AND BALANCE OF PAYMENTS PROBLEMS. THERE WOULD BE NO INCREASED CONTRIBUTION FROM BRAZIL.

9. INDIAN OCEAN PEACE ZONE. BRAZIL BASICALLY AGREES WITH US VIEW AND IS EQUALLY SENSITIVE TO IMPOSITION BY A REGIONAL

GROUP OF STATES OF A LEGAL REGIME ON HIGH SEAS. BUT  
AZAMBUJA INDICATED THAT IF PUSHED TO THE WALL GOB MIGHT  
HAVE TO STAND WITH THIRD WORLD IN SUPPORT OF ZONE.  
BASED ON LUKE WARM ATTITUDE TO ZONE AMONG  
SEVERAL INDIAN OCEAN POWERS AT NAC, PARTICULARLY  
INDIA, AZAMBUJA DOUBTED ZONE WOULD BE AN ISSUE IN GA.

10. SPECIAL UNGA ON DISARMAMENT. GOB AND USG HAVE  
DIVERGENT VIEWS ON THIS ISSUE. GOB SUPPORTS SPECIAL UNGA  
ON DISARMAMENT BUT NOT A GENERAL CONFERENCE. GOB SEES  
PRESSURES BUILDING FOR GENERAL DEBATE OF THE ISSUE,  
BUT AGREES WITH US POSITION THAT DEBATE IS UNLIKELY TO  
ACHIEVE MEANINGFUL RESULTS. GOB THINKS PRESSURES COULD BE  
RELIEVED BY SPECIAL UNGA ON DISARMAMENT. LIKELY FAILURE  
TO ACHIEVE SUBSTANTIVE RESULTS WOULD HAVE FEWER RAMIFICATIONS  
IN SPECIAL GA THAN IN BROADER CONTEXT OF WORLD GATHERING  
OUTSIDE UN AUSPICES.

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TO SECSTATE WASHDC 7889  
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C O N F I D E N T I A L SECTION 2 OF 2 BRASILIA 8062

11. HUMAN RIGHTS. AZAMBUJA STATED GOB MORE CONSERVATIVE  
ON ITS UN APPROACH TO HUMAN RIGHTS THAN USG. GOB THOUGHT  
ATTACK ON HUMAN RIGHTS ISSUE SHOULD BE HANDLED THROUGH  
NORMATIVE AND TECHNICAL MEASURES. GOB WANTED TO SEE INTER-  
NATIONAL LAW ON THE ISSUE EVOLVED, TREATIES WRITTEN. GOB  
WAS OPPOSED TO WHAT HE TERMED JURIDICAL APPROACH WHICH  
WOULD ESTABLISH INTERNATIONAL TRIBUNALS TO FINGER VIOLATORS.  
WHOLE SUBJECT HAD BECOME ENTANGLED WITH EMOTIONAL

IDEOLOGICAL ATTACKS SUCH AS EASTERN EUROPEAN STATEMENTS RE MIGRANT LATIN LABOR IN THE US AND WESTERN COMMENT ON PLIGHT OF SOVIET JEWS. GOB ALSO RESENTED WHAT AZAMBUJA TERMED "PERSONALIZING" OF QUESTION. WHEN PRESSED TO BE SPECIFIC, HE REFERRED TO US DELEGATE AT UNHRC, ALLUDING TO HEAT BRAZILIANS HAD TAKEN AT LAST YEAR'S UNHRC MEETING IN GENEVA. AZAMBUJA ACKNOWLEDGED US AND GOB AGREED ON MORALITY OF HUMAN RIGHTS ISSUE; DIFFERENCES WERE QUESTIONS OF APPROPRIATE TACTICS.

12. ZIONISM AND RACISM. AZAMBUJA SAID THAT BRAZILIAN VOTE ON ZIONISM HAD BEEN HIGHLY CONTROVERSIAL BOTH DOMESTICALLY AND ABROAD AND HAD MADE HIS LIFE DIFFICULT. HE THOUGHT ARABS WOULD FIND ATTACK ON ZIONISM ONE ISSUE ON WHICH THEY COULD ALL AGREE AND EFFORT WOULD CONTINUE. WHILE ARAB ATTACKS ON ZIONISM WOULD NOT RECEDE, BRAZIL WAS SYMPATHETIC TO USG DESIRE TO PARTICIPATE IN DECADE  
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FOR ACTION TO COMBAT RACISM AND RACIAL DISCRIMINATION, AZAMBUJA THOUGHT IT POSSIBLE DEFINITION OF DECADE COULD BE CHANGED BY REFERRING ONLY TO RACIAL DISCRIMINATION, NOT "ISMS". (IT WAS UNCLEAR WHETHER AZAMBUJA WAS REFERRING TO THE POSSIBILITY OF AMENDING 3379 TO DROP SPECIFIC REFERENCE TO "ZIONISM.")

13. SOUTHERN AFRICA. WHILE AZAMBUJA WAS SYMPATHETIC TO SECRETARY'S INITIATIVE IN AFRICA, HE INDICATED GOB THOUGHT IT HAD COME ABOUT TOO LATE. BRAZIL HAD BEEN WARNING OF CONSEQUENCES OF PORTUGUESE EXIT FROM SOUTHERN AFRICA FOR MANY YEARS. HE SAW NO POSSIBILITY THAT AFRICAN CONFRONTATION WOULD CEASE IN UN. SENSE OF AFRICANS AT NAC WAS THAT CONFRONTATION TACTICS HAD FINALLY ACHIEVED SIGNIFICANT RESULT WITH SECRETARY'S INTEREST. AFRICANS THOUGHT SITUATION NOW DEMANDED MORE, NOT LESS CONFRONTATION UNTIL APARTHEID OVERCOME. AZAMBUJA THOUGHT ISSUE OF SOUTHERN AFRICA WOULD DOMINATE 31ST UNGA THE WAY MIDDLE EAST PEACE HAD DOMINATED PAST SESSIONS. BRAZILIANS WOULD SUPPORT AFRICANS AGAINST SOUTH AFRICA COMPLETELY, SHORT OF AGREEING TO COLLECTIVE USE OF FORCE TO IMPOSE SOLUTION.

14. COMMENT: SUBSTANCE OF AZAMBUJA'S RESPONSE IS GENERALLY ALONG LINES TAKEN BY GOB DURING ASST SEC LEWIS' CONSULTATIONS HERE IN AUGUST. AZAMBUJA'S VIEWS OF LIKELY THIRD WORLD INITIATIVES IN 31ST UNGA, HOWEVER, ARE COLORED BY HIS RECENT ATTENDANCE AS AN OBSERVER AT NAC. HE DESCRIBED NAC AS A GOOD BAROMETER FOR THE GA. AS PRIME GOB POLICY-MAKEER ON UN AFFAIRS, HE CLEARLY SEES A MAJOR FUNCTION OF UNGA IS TO SERVE AS AAN ESCAPE VALVE FOR EMOTIONAL FRUSTRATION OF THIRD WORLD. BRAZIL IS CAUGHT UP IN DILEMMA

OF CARVING OUT ITS ROLE IN THIRD WORLD WITHOUT SEVERING  
STRONG TIES TO WESTERN WORLD, WHICH ARE SO NECESSARY TO  
ITS ECONOMIC DEVELOPMENT. PROBLEM FOR GOB IN UN CONTEXT IS  
TO WHAT DEGREE BRAZIL SHOULD BE AN ACTIVE PARTICIPANT IN  
"REVOLUTIONARY THEATER". OVERRIDING IMPRESSION ONCE AGAIN  
IS THAT DILEMMA WILL PREVENT GOB FROM TAKING STRONG POSITION  
OF LEADERSHIP ON ANY SUBSTANTIVE ISSUES DURING 31ST GA.  
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## Message Attributes

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